

Message Text

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ACTION EB-11

INFO OCT-01 EUR-25 ISO-00 CAB-09 CIAE-00 COME-00 DODE-00

INR-10 NSAE-00 RSC-01 FAA-00 DOTE-00 PM-07 H-03 L-03

NSC-10 PA-03 PRS-01 SPC-03 SS-15 USIA-15 ACDA-19

IO-13 OMB-01 DRC-01 /151 W
----- 103763

R 151139Z SEP 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 7444

INFO AMEMBASSY COPENHAGEN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

USMISSION BERLIN

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 13360

E.O. 11652: GDS

TAGS: ETRN, PGOV, WB, UR, GE, DA

SUBJECT: CIVAIR: PAA PROPOSALS FOR COPENHAGEN-BERLIN
SERVICE AND BERLIN-MOSCOW CHARTERS

REF: (A) BONN 12669, (B) STATE 172916, (C) COPENHAGEN
2094

SUMMARY: SEPTEMBER 12, TRIPARTITE BONN GROUP DISCUSSION
OF SUBJECT PAA PROPOSALS PROVED INCONCLUSIVE SINCE THE
UK EMBASSY LACKS LONDON'S VIEW. WHILE THE FRENCH HAVE
NOT COMMITTED THEMSELVES TO A POSITION AS YET, PRESENT
INDICATIONS ARE THAT THEY WOULD NOT OPPOSE EITHER
PROPOSAL IN PRINCIPLE. WE WILL CONTINUE TO FOLLOW
CLOSELY WITH THE UK EMBASSY. END SUMMARY

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1. WE RAISED PAA COPENHAGEN AND MOSCOW CHARTER PROPOS-

ALS AT A TRIPARTITE BONN GROUP MEETING, SEPTEMBER 12, EMPHASIZING PARTICULARLY RE COPENHAGEN OUR DESIRE TO OBTAIN AS QUICKLY AS POSSIBLE CONCURRENCE HERE TO OUR COMMENCING CONSULTATIONS WITH THE DANES. THE FRENCH AND BRITISH REPS EXPRESSED THEIR APPRECIATION FOR THE OPPORTUNITY TO CONSULT PRIOR TO A US INITIATIVE RE COPENHAGEN.

2. THE FRENCH REP ADDRESSING THE COPENHAGEN PROPOSAL ASKED IF THE US ENVISAGED ANY ADDITIONAL CONCESSIONS TO THE DANES IN RETURN FOR PAA RIGHTS AND IF THE PROPOSAL IMPLIED A CHANGED US POSITION VIS-A-VIS SAS AND AUA WEST BERLIN LANDING RIGHTS GRANTED BY THE ALLIES LAST YEAR. HE ADDED TANGENTIALLY THAT THE FRENCH WOULD, IN FACT, NOT BE ADVERSE TO WITHDRAWING THE ALLIED OFFER TO SAS AND AUA WITH A VIEW TO GIVING OTHER NON-THREE-POWER CARRIERS WITH POINTS OF ORIGIN EAST OF THE DEMARCATION LINE SUCH AS JUGOSLAV AIRLINES (JAT) AN OPPORTUNITY TO TRY THEIR LUCK WITH THE GDR. IN GERNERAL, HOWEVER, HE IMPLIED THAT THE FRENCH HAD NO SERIOUS PROBLEM WITH A PAA COPENHAGEN SERVICE BUT WOULD BE INTERESTED IN FURTHER CLARIFICATION OF THE NON-THREE-POWER QUESTION. (THIS IMPRESSION WAS REINFORCED EARLIER IN THE WEEK BY THE FRENCH CAA'S CORRIDOR REMARKS TO AN EMBOFF DURING A MEETING ON OTHER BUSINESS.)

3. THE BRITISH REP REPORTED THAT THE UK EMBASSY WAS STILL AWAITING LONDON'S INSTRUCTIONS ON BOTH PAA PROPOSALS. SPEAKING ONLY ON BEHALF OF THE EMBASSY, HIS PRESENTATION IN ESSENCE POSED THE SAME QUESTIONS RE COPENHAGEN AS THE FRENCH REP BUT INCLUDED A REFERENCE TO EARLIER BRITISH CONCERNS EXPRESSED DURING THE AMSTERDAM EXERCISE REGARDING THE INTRODUCTION OF YET ANOTHER COMPLICATING ELEMENT INTO THE UNCERTAIN IGS SITUATION. HE DID NOT PURSUE THE FRENCH POINT REGARDING THE INTRODUCTION OF OTHER NON-THREE-POWER CARRIERS INTO THE BERLIN PICTURE.

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 13360

4. DRAWING ON REFTEL B, WE OUTLINED THE US POSITION REGARDING THE PROPOSED COPENHAGEN SERVICE POINTING OUT THAT WE ENVISAGED NO NEW CONCESSIONS TO THE DANES. INDEED, SINCE OUR PROPOSAL IMPLIED NO CHANGE IN THE US POSITION ON THE EXISTING ALLIED OFFER TO SAS, WE SAW NO PARTICULAR CAUSE FOR CONCERN ON ADDITIONAL CONCESSIONS TO THE DANES IN THE BERLIN CONTEXT NOR DID WE SEE ANY PARTICULAR LINKAGE TO THE BROADER NON-THREE-POWER QUESTION. WE CONCLUDED BY REITERATING OUR REQUEST FOR A PROMPT ALLIED POSITION ON THE COPENHAGEN SERVICE SO THAT WE COULD INFORM THE FRG AND BEGIN DISCUSSIONS WITH COPENHAGEN.

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5. WITH RESPECT TO THE MOSCOW CHARTER PROPOSAL, THE FRENCH REP VOLUNTEERED HIS POSITIVE REACTION, STATING THAT AIR FRANCE WOULD LIKEWISE WELCOME THE OPPORTUNITY TO FLY THE SAME ROUTE. BOTH THE BRITISH AND FRENCH NOTED THAT FROM THEIR VIEWPOINT A CLEAR CONNECTION EXISTED BETWEEN THE LUFTHANSA-TEGEL MATTER AND THE PAA PROPOSAL. THUS, MANY LOOSE ENDS, INCLUDING THE BARTACC-SCHOENEFFELD LINK WOULD FIRST HAVE TO BE RESOLVED. IN ANY EVENT, THE BRITISH REP SAID HE WOULD HAVE NOTHING FURTHER TO ADD ON THE SUBJECT UNTIL HE HAD LONDON'S

VIEWS.

6. COMMENT: WE WILL CONTINUE TO PRESS THE UK EMBASSY FOR A PROMPT RESPONSE; ALTHOUGH WE SUSPECT PAA'S PROPOSALS MAY WELL HAVE BECOME ENTANGLED IN LONDON WITH THE COMPLEX OF IGS ISSUES NOW CONFRONTING THE BRITISH. WE APPRECIATE EMBASSY COPENHAGEN'S CONCERN RE THE NEED FOR INFORMING THE DANES; HOWEVER, WE CONTINUE TO BELIEVE PRIOR DISCUSSIONS WITH THE ALLIES AND THE FRG ARE DESIRABLE. THE BRITISH AND FRENCH REMARKS, PARA 1 ABOVE, WHICH WERE PUNCTUATED WITH MUTED BUT NONETHELESS NEGATIVE REFERENCES TO OUR FAILURE TO CONSULT BEFORE APPROACHING THE DUTCH EARLIER IN THE YEAR TENDED TO EMPHASIZE THEIR SENSITIVITY ON THE SUBJECT.
HILLENBRAND

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